# Department of Human Assistance FY 09-10 Proposed Budget

Board of Supervisors Hearing June 11, 2009

Bruce Wagstaff Director

# DHA Budget Changes Since May 14 Workshop

#### DHA Budget Changes Since May 14:

- Staffing / Layoffs
- 71-J Contracts
- Operational Areas
- Programmatic Areas
- Aid Payments / Caseloads

### State Budget Developments

Implications on DHA and clients served

# Staffing / Layoffs

- DHA proposed to delete 104 FTE (54 FTE filled)
- Vacancies since our budget submittal have reduced the number of laid off positions
- We will issue a combined 63 layoff / demotion letters to staff, 40 of whom will be separated from County employment

#### 71-J Contracts

- Triggering 71-J will result in the reduction and termination of several DHA contracts, including:
  - Child Action (CalWORKs Childcare)
  - SAEHC (Case Management for Mather Families)
  - Volunteers of America (Case Management for Mather Singles, CalWORKs Transitional Housing, and Adolfo Transitional Housing)
  - Lutheran Social Services (Case Management for Adolfo Transitional Housing)
- More reductions to contracts may be necessary if layoffs in other departments trigger 71-J on our community providers

# **Operational Areas: Facilities**

#### DHA proposes to terminate 6 of its 24 leases:

Division	Facility	Consolidation / Elimination
Program Integrity Division	3443 Routier Rd., Rancho Cordova	DHA will terminate lease and consolidate Program Integrity Operations currently housed in four different locations to new facility.
Information Services (ISD)	3301 C St., Sacramento	Board approved early termination of this lease. DHA's Information Services Division will now co-locate with Program Integrity Division in their new facility.
Staff Development	8475 Jackson Rd., Sacramento	DHA is planning for consolidation of our Staff Development operations to our existing Don Brown facility.
Closed Files	4221 N. Freeway, Sacramento	DHA will consolidate our Closed Files operations in our Warehouse.
Grand Oaks Bureau	7927 Auburn Blvd., Citrus Heights	DHA plans to transfer staff to other bureaus and, potentially, co-locate with SETA.
Elk Grove Bureau	9136 Elk Grove, Elk Grove	Pending Board action, DHA will exercise early termination and transfer staff to other bureaus.

## **Homeless Shelter Services**

- DHA submitted \$1.8 million (GF) reductions to homeless shelter services, resulting in the loss of 328 shelter beds
- Since then, DHA has collaborated with Economic Development, SHRA, SETA, advocates, providers, and other stakeholders to:
  - Addback 122 shelter beds for men & women (July Sept)
  - Addback 52 winter shelter beds (32 women + 20 men)
  - Add an additional 74 family shelter beds
  - Provide homeless assistance for 250+ individuals / families through the Homeless Prevention & Rapid Rehousing (HPRP) program to be operated by SHRA / DHA
- City of Sacramento recently approved \$232,000 in CDBG funds to be used to extend winter shelter, mitigate tent cities, or for other homeless shelter-related services.
  - Specific use of these funds is contingent upon agreement with the City and other key stakeholders

### **Single Adult Shelter Beds**

Single Adult Shelter	Provider	FY08 - 09 Beds	Term	FY09 - 10 Beds	Term	GF	ESG CITY*	PILOT	ARRA	New Total	Change from FY 08-09
CalExpo	VOA	174	Nov - Jan	0	-	(579,600)				0	Winter shelter at Cal Expo will be eliminated.
Lodge	Salvation Army	32	Nov - Jan	32	Nov - Mar	(87,648)		88,000		88,000	No change but different funding source.
Bannon St.	VOA	62	Year- Round	62	July - Sept	(548,313)		137,000		137,000	Convert year-round single adult shelter to 3 month shelter for vulnerable adults and 9 month shelter for families.
North A	Salvation Army (future)	60	Year- Round	60	July - Sept	(551,070)	69,000	28,000		97,000	Salvation Army to operate single adult shelter for 3 months. Re-bid for remaining 9 months.
North A	TBD (Pending RFP)			20	Oct - June		430,000 20,000*			450,000	Rebid ESG Grant to support 80 bed men's shelter (year-round)
Rapid Rehouse	SHRA	0		Х	Sept - June				4.7M	4.7M	Provide 250+ adults / families with homeless assistance
Total		328		174		(1,766,631)	519,000	253,000	4.7M		

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### **Family Shelter Beds**

Family Shelter	Provider	FY08 - 09 Beds	Term	FY09 - 10 Beds	Term	GF / PILOT*	ESG	CalWORKs	ARRA / ECF	New Total	Change from FY 08-09
Bannon St.	VOA	0	N/A	62	Oct - June	97,000*			353,000	450,000	New Family Shelter for 9 month period
Power Inn Rd.	St. John	100	Year- Round	112	Year- Round	212,000	(430,000) and 82,000 remaining	483,000	483,000	1.26M	Add 12 year- round beds and swap ESG for TANF ECF funds
Parker Ave.	SAEHC	67	Year- Round	67	Year- Round	(239,760) and 135,000 remain- ing		307,500	307,500	750,000	Swap GF for TANF ECF funds
Rapid Rehouse	SHRA	0		Х	Sept - June						Some portion of the \$4.7M will house homeless families
Total		167		241		444,000	82,000	790,500	1,143,500	2.46M	

# **County PILOT Funds**

CEO's Office is recommending \$350,000 in PILOT funds to backfill behind the loss of \$1.8 million in County GF:

Bannon Street Adult Shelter	(\$137,000)
Bannon Street Family Shelter	(\$97,000)
Salvation Army North A Shelter	(\$28,000)
Salvation Army Lodge	(\$88,000)

#### **Mather Children's Services**

Board asked us to consider other options to fund Mather's Children Services (\$510,348)

#### **Mather Funds**

 No solution to date to restore contract with SAEHC to provide children's services

#### Mitigation Strategy

- County social workers will provide integrated parent / child case management services
- Children will be linked with community resources such as Children's Mental Health, Head Start, Childcare, etc.

# **Aid Payments: General Assistance**

- Board may eliminate the \$5 discretionary amount to the General Assistance (GA) grant, effective July 2009
- State law permits the County to reduce the GA grant by the same percentage the CalWORKs grant is reduced
- Governor now proposes a 10% reduction to the CalWORKs grant; Board may take a corresponding reduction to GA:

#### **FY 08-09 Grant**

\$175	(New FY 09-10 Cash Grant)
<u>(\$26)</u>	(10% Grant Reduction)
(\$5)	(Discretionary)
\$206 Cash	(Current Cash Grant)
<u>(\$25)</u>	Bus Pass
(\$40)	Medical Offset
\$271	Total GA Grant

# **Foster Care Aid Payments**

- In efforts to reduce overpayments and lower GF costs, DHA is implementing a new system and process to issue foster care payments
- Payments normally issued in June will be pushed to July, resulting in only 11 months of foster care payments issued in FY 08-09
- This one-time aid payment savings will reduce FY 08-09 Aid Payment costs by roughly \$2.5 million (GF)

# **Potential State Budget Impacts**

Governor proposes to eliminate the following Statefunded programs:

- CalWORKs
- Cash Assistance Program for Immigrants (CAPI)
- California Food Assistance Program (CFAP)
- Transitional Housing Program Plus (THPP)

## **Elimination of CalWORKs**

- Governor proposes elimination of CalWORKs, despite its widely recognized success
- The elimination of CalWORKs would result in the following to Sacramento County:
  - \$120 million loss in revenue
  - Elimination of 1,000+ FTE (filled) in DHA
  - Elimination of over \$30 million in community provider contracts
  - Loss of \$209 million in benefits for over 33,500 families
  - Major loss of sales tax revenue due
  - GF savings of \$5.4 million in aid payments
  - Significant increase in GA caseload and aid payment costs

#### **Elimination of CAPI / CFAP / THPP**

- CAPI is a state-only program that provides cash assistance for immigrants ineligible for Federal SSI benefits
- CFAP is a state-only food assistance program for non-citizens ineligible for Federal food stamps
- The elimination of CAPI and CFAP would result in:
  - \$2.75 million loss in revenue
  - Elimination of 20+ FTE in DHA
  - Loss of \$11 million+ in benefits for 1,500+ Sacramento residents
  - Loss of sales tax revenue
  - Increase in GA caseload and aid payment costs
- THPP is a transitional housing program for emancipated foster youth who otherwise would be homeless
- The elimination of THPP would result in:
  - \$2.2 million loss in revenue
  - Loss of transitional housing for 80 emancipated foster youth

# State Budget Implications for DHA

- In addition to the major reductions taken as a result of the County fiscal situation, DHA is poised to take significant reductions due to the loss of State funding
- DHA will monitor the State budget, but we likely will need to make deeper cuts to direct services, namely:
  - Delete FTEs
  - Delete contracts with community-based providers
  - Eliminate more facilities
  - Radically change our operations to simply do "less with less"

# **DHA Summary**

- DHA has taken a large County General Fund reduction, with growing caseloads and workload
- DHA has modified both its security and facility plans
- DHA will have deleted 128 FTE in the past 3 months. We will send out 63 layoff notices with 40 of these staff separated from County service
- In collaboration with SHRA, SETA, Homeless Advocates and Providers, DHA has developed a plan to add back single adult homeless shelter beds, expand family shelter beds, increase homeless housing assistance
- State Budget will have a major impact on DHA's budget and ripple effects throughout the County (lower sales tax revenue, higher aid payment costs, etc.)
- DHA will make the necessary reductions to prevent a deficit. This will result in major changes in the way we provide services